

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Highlighted in the FFY 2021-FFY 2025 Consolidated Plan and FFY 2021 Annual Action Plan, the following items were noted as either low or high priority areas:

Housing Priority - (High Priority)

There is a need to improve the quality of the housing stock in the Town of Bloomsburg, and to increase the supply of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

- HS-1: Fair Housing – Support education, enforcement/reporting, and/or evaluation/study of Fair Housing rights and other housing related topics relevant to the public.
- HS-2: Housing Stock - Support efforts to create new units of affordable and/or accessible housing as well as maintain and improve the quality of older homes, including elimination of slum and blighting conditions.

Other Special Needs Priority - (Low Priority)

There is a need for services and facilities for the youth, elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with special needs.

- SN-1 Public Safety – Improvement in the ability to respond to emergency situations.
- SN-2 Social Services - Support social service programs and facilities for the youth, elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with other special needs.

Community and Economic Development Priority - (High Priority)

There is a need to improve the public and community facilities, infrastructure, employment, and the quality of life in the Town of Bloomsburg.

- DV-1 Community Facilities - Improve the parks, recreational centers, trails, bikeways, and public and community facilities through rehabilitation, new construction, and handicap accessibility improvements.
- DV-2 Infrastructure - Improve infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, ADA curb cut ramps, sewer, water, storm water management, flood protection, bridges, green infrastructure, etc.
- DV-3 Employment - Support and encourage job creation, job retention, and job training opportunities as well as entrepreneurship and

small business development.

Administration, Planning, and Management Priority - (High Priority)

There is a continuing need for planning, administration, management, and oversight of Federal, state, and local funded programs.

- AM-1 Overall Coordination - Provide program management and oversight for the successful administration of Federal, state, and local funded programs, including planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
AM-1 - Overall Coordination	Administration, Planning & Management	CDBG: \$261,529	Other	Other	5	0	8.00%	0	0	38.00%
DV-1 Community Facilities	Non-Housing Community Development	CDBG: \$285,920	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10970	0	0.00%	10970	0	0.00%

DV-2 Infrastructure	Non-Housing Community Development	CDBG: \$400,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10970	1,482	19.00%	10970	1,482	63.00%
DV-3 Employment	Non-Housing Community Development	CDBG: \$100,000	Jobs created/retained	Jobs	5	0	0.00%	0	0	0.00%
DV-3 Employment	Non-Housing Community Development	CDBG: \$0	Businesses assisted	Businesses Assisted	10	0	0.00%	0	0	0.00
HS-1 Fair Housing	Affordable Housing Public Housing Homeless	CDBG: \$20,000	Other	Other	1	0	0.00%	0	0	0.00
HS-2 Housing Stock	Affordable Housing Public Housing Homeless	CDBG: \$75,000	Homeowner Housing Rehabilitated	Household Housing Unit	10	0	0.00%	0	0	0.00
SN-1 Public Safety	Non-Homeless Special Needs	CDBG: \$75,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10970	0	0.00%	10970	0	0.00%

SN-2 Social Services	Non-Homeless Special Needs	CDBG: \$75,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10970	0	0.00%	0	0	0.00
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Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Community Development was given a high priority designation in the FFY 2021– FFY 2025 Consolidated Plan and FFY 2021 Annual Action Plan.

DV-1 – The town did not close out the Town Park Restoration Improvements Project. The project will be completed by winter 2022. 1,482 expected beneficiaries in the expected-program year column of “Public Facility or Infrastructure.”

DV-1 – The town did not close out the Airport Fuel Pump project. Completion is anticipated by fall 2023. 10,970 expected beneficiaries are reflected in the actual-program year column of “Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit.”

DV-2 - The Curb Cuts Phase 2 activity is closed out. 1,482 beneficiaries are reflected in the actual-program year column of “Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit.”

DV – 2 – The town did not close out the Town Parking Lot project. The activity will be completed in fall/winter 2022. 10,970 expected beneficiaries are reflected in the actual-program year column of “Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit.”

AM-1: Administration funds were utilized for the continued operation of the borough’s CDBG program.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	0
Black or African American	0
Asian	0
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
Total	0
Hispanic	0
Not Hispanic	0

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The town did not fund any direct benefit activities in program year 2021.

The Town of Bloomsburg is not a HOME HUD entitlement. The Town of Bloomsburg does not receive HOPWA or ESG funding.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	261,529	96,866.00

Table 3 - Resources Made Available

Narrative

- **Town Park Restoration Improvements Project:**

The project was re-bid and construction commenced in mid-2022. Beneficiaries should be obtained by winter 2022.

PA DCED and DCNR funds are to be utilized to build new baseball facilities. The previous facilities had to be abandoned as a result of the Town's Flood Mitigation Expansion project. Originally FFY 2018 CDBG funds were allocated to this project. However, FFY 2021 funds have been added to this activity due to COVID-19 related construction cost increases. CDBG funds will be utilized to remove architectural barriers of already existing facilities at the park. This project is located on public property.

It is not anticipated that any further CDBG entitlement funds will be allocated to this activity.

- **Curb Cuts Phase 2**

\$4,000 of FFY 2020 CDBG funds remaining from the Curb Cuts project were reallocated to a Phase 2 of curb cuts. FFY 2021 funds were also allocated to this activity. This work got underway in October 2021 and is completed, and beneficiaries reported. Nine (9) ramps at six (6) intersections were done with this funding.

- **Airport Fuel Pump**

This project will go to construction in 2023. Additional funding has been allocated from CDBG-CV and FFY 2020 CDBG. No funds have been expended to date.

It is not anticipated that any further CDBG entitlement funds will be allocated to this activity.

- **Town Parking Lot**

Construction will be complete on the parking lot by end of 2022. Funds will be expended in Fall 2022, with FFY 2022 funds also being used to reimburse the town.

FFY 2023-2027 funds have also been "earmarked" for parking lot reconstruction.

The following projects were funded in the FFY 2016-2020 Consolidated Plan but had activity in Program Year 2021.

- **Curb Cuts:**
The Curb Cuts project construction is complete. 42 curb ramps were reconstructed. A portion of FFY 2020 funds that remained were reallocated to a second phase of curb cuts and to the Airport Fuel Pump project.
- **Fire Department Mask Fit Tester**
The Fire Department procured quotes for the purchase of a mask fit tester. Town CDBG-CV funds paid the majority of the cost with Fire Funds making up the remainder. The purchase was made in October 2021 and beneficiaries were reported in IDIS.
- **Fire Department In-Cab Filtration Systems**
The Fire Department procured quotes for the purchase of the in-cab filtration systems. Town CDBG-CV funds paid the majority of the cost with Fire Funds making up the remainder. The purchase was made in October 2021 and beneficiaries were reported in IDIS.
- **Park Walking Trail**
This project is underway. CDBG-CV funds were allocated to this activity when the Testing and Subsistence Programs were eliminated. Construction will be completed winter 2022.

It is not anticipated that any further CDBG entitlement funds will be allocated to this activity.

- **Dog Park**
CDBG-CV funds were allocated to this activity when, the Testing and Subsistence Programs were eliminated. Construction is completed and all funds have been expended.
- **Bloomsburg Town Pool Removal of Architectural Barriers:**
Construction got underway in the spring 2021. The bath house improvements are at substantial completion with only final inspection remaining. The pool contractor has been delayed due to staff shortages created by COVID-19. Beneficiaries should be obtained by winter 2022. FFY 2019 and FFY 2020 CDBG entitlement funds are allocated to this activity. The remainder of the funding will come from local borrowing and private donations.

It is not anticipated that any further CDBG entitlement funds will be allocated to this activity.

- **Miller Avenue Streetscape Project:**
The bid was awarded in November 2020 for this project. Construction will begin after the town vacates the roadway and acquires the property. Beneficiaries will be obtained by fall 2023.

It is not anticipated that any further CDBG entitlement funds will be allocated to this activity. DBI is funding the movable project amenities which cannot be financed through CDBG. The town also allocated \$25,000 from their American Rescue Plan funds towards the property acquisition costs.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Town of Bloomsburg	100	100	Allocation amounts are pre-determined by HUD.

Table 4 – Identify the geographic distribution and location of investments

Narrative

The geographic locations for the FFY 2021 CDBG activities are as follows:

- Airport Fuel Pump – Town-Wide (URG)
- Curb Cuts Phase 2 - Town-Wide (LMC)
- Town Park Restoration Improvements Project - Town-Wide (LMC)
- Town Parking Lot - Town -Wide (LMA)
- Administration – Town-Wide

Town of Bloomsburg has an overall low- and moderate-income percentage of 59.65%. LMC activities are assumed to benefit low to moderate income persons.

Leveraging

Explain how federal funds leveraged additional resources (private, state, and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

- **Town Park Restoration Improvements Project:**
\$26,500 has been allocated from the Town's 2021 CDBG program. \$290,000 of PA DCNR funding has been obtained for the project. \$247,746 has been allocated by PA DCED. \$125,000 of the Town's ARAP funding and \$250,000 of Columbia County ARPA funding is allocated. An additional \$62,800 from FFY 2018 CDBG is allocated to this activity. This project is located on public property.
- **Curb Cuts Phase 2**
\$50,000 of FFY 2021 funds were allocated to this activity, along with \$4,000 of FFY 2020 CDBG funds. This project is located on public property.
- **Airport Fuel Pump**
Town Council has allocated \$177,582 of FFY 2020, 2021 and CDBG-CV funds to this project. A state grant in the amount of \$562,500 is being matched with the CDBG funds plus \$12,000 from Phillips 66 private funding. The Airport is on publicly owned land.
- **Town Parking Lot**
\$71,628 has been allocated to this project from FFY 2021. \$186,993 has been allocated from FFY 2022. \$99,999 is also allocated to this project from a USDA grant. This project is located on public property.

The following projects were funded in the FFY 2016-2020 Consolidated Plan but had activity in Program Year 2021:

- **Miller Avenue Streetscape Project:**
\$149,693 has been allocated from the Town's CDBG program. An additional \$25,000 is being allocated from the Town's American Rescue Plan funding. Downtown Bloomsburg Inc is providing the funding for movable project amenities which cannot be financed through CDBG. This project is located on public property.
- **Bloomsburg Town Pool Removal of Architectural Barriers:**
\$175,000 has been allocated from the Town's CDBG program. The remainder of the funding will come from local borrowing. This project is located on public property.
- **Curb Cuts:**
\$190,838 was allocated from the Town's CDBG program. No other funding sources were used for this project. This project is located on public property.
- **Fire Department Mask Fit Tester**
\$13,870 was allocated from the town's CDBG-CV program. Town Fire Funds will be used to pay the balance of the cost not allocated through CDBG. No public property is being used.

- **Fire Department In-Cab Filtration Systems**
\$8,750 was allocated from the town's CDBG-CV program. Town Fire Funds will be used to pay the balance of the cost not allocated through CDBG-CV. No public property is being used.
- **Park Walking Trail**
\$76,312.89 is allocated from the town's CDBG-CV program. Local funds will be used to pay the remaining costs. This project is located on public property.
- **Dog Park**
\$40,783.86 was allocated from the town's CDBG-CV program. Local funds and donations were used for the remaining costs. This project is located on public property.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	2	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	2	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	2	0
Number of households supported through Acquisition of Existing Units	0	0
Total	2	0

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

During this Five-Year Consolidated Plan, the Town of Bloomsburg is not funding any affordable housing activities with CDBG funds. The Town of Bloomsburg will utilize HOME funds they receive from the Commonwealth of Pennsylvania, to do housing rehabilitation activities over the Five-Year Consolidated Plan period.

The current housing rehabilitation program, HOME grant has a period of performance from 05/20/21 to 05/19/24. The Town currently has one project that is approved and is starting inspections and one project that is waiting to be approved. A total of nine (9) homes are anticipated to be completed with these funds by 5/19/24.

Discuss how these outcomes will impact future annual action plans.

The Town of Bloomsburg is anticipated to rehabilitate nine (9) housing units between May 20, 2021, and May 19, 2024, through the HOME program.

In accordance with the Town’s Analysis of Impediments and through collaboration with SEDA-COG, Fair Housing Hub has been created on SEDA-COG’s website. This Fair Housing Hub provides the public with information concerning a variety of affordable housing programs, financial assistance, etc. The town will continue to publicize this information.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
Total	0	0

Table 7 – Number of Households Served

Narrative Information

The Town of Bloomsburg provided funding to four projects for the FFY 2021 CDBG program, none of which provided direct assistance to homeowners. HOME funding is provided to income, eligible applicants for housing rehabilitation purposes. The Town of Bloomsburg receives its HOME funding from PA DCED as opposed to HUD.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Town of Bloomsburg's Citizen Participation Plan encourages consultation with local homelessness organizations during the development of various CDBG planning efforts. These organizations include:

- Beyond Violence, Inc.
 - Provides shelter for women and children that are victims of domestic violence.
 - Located in the Borough of Berwick.
- Columbia/Montour Transitional Housing and Care Center
 - Provides emergency shelter and transitional housing.
 - Located at the Gatehouse facility in the Borough of Danville.
 - This is a nine-mile drive between Bloomsburg and Danville and a twenty two mile drive from Berwick to Danville.
- Eastern Pennsylvania Continuum of Care
 - HUD program designed to promote regionwide commitment to the goal of ending homelessness.
- The Women's Center, Inc.
 - Provides shelter for women and children that are victims of domestic violence.
 - Located in the Town of Bloomsburg.

Beyond Violence, the Women's Center, and the Gatehouse all offer counseling programs to clients in an effort to assess their individual needs.

The Town of Bloomsburg participates in monthly Columbia County Human Service Coalition meetings, as a result of the Consolidated Planning effort. These meetings are also attended by the representatives of Beyond Violence, the Women's Center, and the Gatehouse, as well as other social service providers, to coordinate services, prevent duplication of efforts, share information, and promote networking. The town receives a monthly update from the providers listed above during the monthly Columbia County Human Service Coalition meetings about the status of their programs.

Additionally, a Homeless Task Force does also meet monthly concerning issues related to the homeless and "at risk" homeless. This group is made up of representatives from the Columbia County Housing Authority, religious organizations, women's shelters, the Gatehouse, CMSU, Central Susquehanna Opportunities, Inc. (the county's community action agency), the United Way of Columbia County, and the US Department of Agriculture. Currently, information updates regarding the Homeless Task Force are provided to the town of Bloomsburg at the meetings of the Columbia County Human Service Coalition.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Town of Bloomsburg's FFY 2020 - 2024 Analysis of Impediments Fair Housing Study provides the following strategies to address this housing need:

- Assess the need to provide additional emergency or transitional shelter, rapid rehousing, and homelessness prevention services in the Town and the region.
 - Key Partners: Continuum of Care, Community Strategies Group, SEDA-Council of Governments, Town of Bloomsburg
- Submit a regional competitive ESG (Emergency Solutions Grant) application to DCED to fund the needs and solutions identified in the assessment.
 - Key Partners: Continuum of Care, SEDA-Council of Governments

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

A variety of programs are established in Columbia County to help low-income individuals and families avoid becoming homeless. The Columbia County United Way and Berwick United Way, the Columbia County Family Center, Beyond Violence, and the Women's Center of Columbia/Montour Counties offer some form of budgeting or financial literacy class. The goals of these classes are for clients to learn how to earn money, manage it, and potentially invest it, and/or donate it to organizations or causes to help others. Successful money management is a critical skill for clients to develop in order to find and maintain housing which is affordable to their budget.

Numerous programs are also available for individuals and families recently discharged from a publicly funded institution or system of care. CMSU has established a Mental Health/Substance Abuse Housing Plan as required by the Pennsylvania Department of Public Welfare's Office of Mental Health and Substance Abuse Services (OMHSAS). This plan describes the status of and any modification to the county's efforts to enable adults and transition age individuals with serious mental illness to live, work, learn, and participate fully in their communities.

The county also has an established reentry program known as the Justice House program for prisoners who have been released back into the community. For individuals about to be released from a medical institution, hospitals must have written discharge policies that include evaluation of a patient's capacity for self-care and possibility of being cared for in "the environment from which he/she entered the hospital." The actual discharge varies with the individual being discharged, their primary and behavioral health needs, and resources and supports available. While planners try to send individuals home or to

family, sometimes they discharge to a nursing home, rehab hospital or as last resort, non-HUD funded shelter.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The Town of Bloomsburg supports the efforts of local partner agencies to address the need for rapid rehousing.

CCHA's Homelessness Prevention and Rapid Re-Housing Program's aim is to provide financial assistance and services to minimize and prevent individuals and families from becoming homeless.

Beyond Violence in Berwick and the Women's Center of Columbia/Montour Counties in Bloomsburg both have counseling and programs to assist their clients with finding more permanent housing opportunities. The Women's Center of Columbia/Montour Counties holds focus groups on this topic and other related topics such as healthcare, budgeting, and parenting. The Gatehouse also lists "securing affordable housing" as one of their shelter's tenant goals for their residents.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The Town of Bloomsburg does not manage any public housing complexes. In Pennsylvania, public housing complexes are generally governed by a municipal authority, which is a separate government entity from a local, municipal government.

The Columbia County Housing Authority oversees the public housing complexes located in Columbia County, which the Town of Bloomsburg is a part of. The Columbia County Commissioners, a higher tier government entity from the Bloomsburg Town Council, is the governing board which has established the Columbia County Housing Authority.

However, the Town of Bloomsburg has begun to participate in the monthly Columbia County Human Service Coalition meetings, as a result of the Consolidated Planning effort. These meetings are also attended by the Columbia County Housing and Redevelopment Authority, as well as other social service providers, to coordinate services, prevent duplication of efforts, share information, and promote networking.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The Columbia County Housing & Redevelopment Authorities maintains a website (<http://www.columbiacountyhousing.com/home.html>) to inform the public of the programs, projects, and housing opportunities that they provide. A public notice section is also located on this website to inform the public of any newsworthy developments at the Authority.

According to the CCHRA Executive Director, to date there have been no efforts to involve the residents at Town Park Village. In the past they have diligently worked with our Public Housing agencies to seek input and develop a Resident Advisory Council. However, many of the residents are unable to attend these events due to volunteering in community, jobs, or physical/mental limitations. In line with the requirements of their five year plan they host meetings. Additionally, they provide updates in mailings to all residents on proposed changes.

Actions taken to provide assistance to troubled PHAs

The Columbia County Housing Authority currently does not have a troubled designation. Additionally, the Town of Bloomsburg does not manage any public housing authorities.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The Town has continued to retain the consulting services of Hailstone Economic to draft ordinance and zoning changes associated with the public policies identified immediately above. Hailstone has made several recommendations to be considered by the Town Planning Commission based off of the Analysis of Impediments Fair Housing Study. They are summarized below along with the Planning Commissioners comments.

Based on the AI report recommendations and national best practices for promoting affordable and accessible housing, the following items for consideration create opportunities for new units of affordable housing and new units of accessible housing:

1) R-S Zoning District

- a. Change multiple-unit dwellings from a special exception use to a permitted use.
 - Keep restriction for no more than four units per structure but move from Special Exception Section 27-603. A. to Supplementary Regulations Section 27-801.
 - Eliminates the need to gain approval from the Zoning Hearing Board; eliminates ZHB fee.
 - Note: while this eliminates the need for a special exception hearing, the project is a land development, and the Planning Commission will review the land development and make a recommendation to the Town Council.
- b. Reduce the minimum lot area requirements.

The Planning Commission feels that the recommendation goes against the purpose of the language in the R-S zoning district. Multi-unit dwellings are currently permitted as a special exception and should remain as such.

2) R-U Zoning District

- a. Allow for higher buildings.
 - Currently building height cannot exceed 35 ft.
- b. Reduce the minimum lot area requirements.

The Planning Commission recommends consultation with fire chief in determining if approving the height to fifty feet would be safe. The RU district has some areas within/below the airport flight path.

3) Elder Family Accessory Dwellings

- a. Change elder family accessory dwellings from a special exception use to a permitted use in the R-C, R-S and R-U zoning districts.
 - Eliminates need to gain approval from the Zoning Hearing Board; eliminates ZHB fee.
 - Section 27-703.9. provides regulations for which the applicant must comply prior to

the zoning officer issuing the zoning permit.

The workshop group felt these changes were sufficient in accommodating families trying to assist their elder family members.

4) H-C Zoning District

a. Permit conversion apartments, multiple-unit dwellings, and dwelling above or in combination with commercial spaces.

- Currently no housing types are permitted.

- Consider a density bonus policy that promotes a certain percentage of units to be affordable and accessible.

5) C-W Zoning District

a. Permit multiple-unit dwellings and dwelling above or in combination with commercial spaces.

- Currently conversion apartments are permitted.

- Consider a density bonus policy that promotes a certain percentage of units to be affordable and accessible.

6) C-R Commercial Residential District

a. Allow for higher buildings.

- Currently building height cannot exceed 35 ft.

b. Reduce the minimum lot area requirements.

Suggestions for minor edits to clarify items in the zoning ordinance:

Other Recommendations:

1) Review use of the word “apartment” vs. “multiple-unit-dwelling” and make it more consistent.

2) Section 27-603. D., cluster dwellings, provides regulations for the R-C, R-S and H-C districts. However, cluster dwellings are not listed as a special exception use in Section 27-506, H-C district. Should the ordinance be amended to include cluster dwellings as a special exception use in the H-C district?

3) Section 27-801.10., accessory apartment, provides regulations for the R-C and R-S Districts. However, accessory apartments are not listed as a permitted Section 27-501, R-C district. Should the ordinance be amended to include accessory apartments as a permitted use in the R-C district?

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

Despite efforts made by the Town and social service providers, a number of significant obstacles remain to meet underserved needs. With funding resources being scarce, funding becomes the greatest obstacle for the Town to meet its underserved needs. Insufficient funding lessens the ability to fund many worthwhile public service programs, activities, and agencies. The Town of Bloomsburg, through its planning efforts, will use its limited resources to address its greatest needs and improve the quality of life for its residents. The following obstacles need to be overcome in order to meet underserved needs:

- Lack of decent, safe, sound, and affordable owner and renter housing
- High cost of rehabilitation work
- Aging-in-place population who need accessibility improvements

- The need for rehabilitation of the Town’s aging housing stock
- Vacant and abandoned properties
- The unemployment rate and loss of household income, particularly as a result of the COVID-19 pandemic
- Low wages in the service and retail sector job market

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

For the CDBG and HOME Program rehab programs, all contracts entered after January 10, 2002 must comply with the Lead Based Paint Regulations dated September 15, 1999 for housing rehabilitation. These regulations include the requirement that all work performed on lead-containing surfaces must conform to lead-safe practices and be completed by workers who are either supervised by an EPA-certified abatement supervisor, or workers trained in lead-safe work practices. If abatement options are specified in the work writeup, then the contractor must hire an EPA-certified and state licensed abatement contractor and submit proof of the current state license.

The following requirements apply to federally funded housing rehabilitation:

Rehab where the costs range from \$1,000 to \$4,999:

- Provisions of the Protect Your Family From Lead in Your Home Pamphlet found at www.epa.gov/lead
- Paint testing
- Repair surfaces disturbed during rehabilitation
- Use lead safe work practices
- Clearance of the work site

Rehab where the costs range from \$5,000 to \$24,999:

- Provisions of the Protect Your Family From Lead in Your Home Pamphlet found at www.epa.gov/lead
- Paint testing and risk assessment
- Interim controls
- Use lead safe work practices
- Clearance of the unit

Rehab where the work exceeds \$25,000:

- Provisions of the Protect Your Family From Lead in Your Home Pamphlet found at www.epa.gov/lead
- Paint testing and risk assessment
- Abatement (interim controls on exterior surfaces not disturbed by rehab)
- Use lead safe work practices
- Clearance of the unit

Any housing rehabilitation projects undertaken by the Town, utilize DCED’s Housing Rehabilitation Guidebook dated November 2020. This guidebook was specifically created for projects financed with

CDBG and/or HOME funds. The actions listed above were obtained from this literature.

Actions planned to reduce the number of poverty-level families:

Given the economic downturn associated with COVID-19, preserving local jobs and businesses has been as important as ever for the Town so that the increase in poverty level families is minimized. In an effort to encourage a local economic recovery, economic empowerment of the Town’s residents also needs to occur. These efforts need to include but are not limited to new employment opportunities, employee education and job training, and business technical assistance efforts.

The resources and opportunities that the Town has for minimizing the number of families with incomes below the poverty line are limited. Since poverty is a function of income, its effect on housing opportunity and choice is apparent. Conversely, without adequate, stable housing, alleviating poverty is more difficult. Still, the means of addressing both issues are fragmented.

Several structural barriers to poverty are addressed through different local policies. For example, the Town of Bloomsburg has adopted a Section 3 Action Plan which requires the employment of Section 3 households in construction contracts when possible. Admittedly, contractors often already have the workforce necessary to complete a construction project though. However, the Town encourages contractors awarded CDBG funded contracts to hire Section 3 persons, makes all opportunities for contracts known to Section 3 businesses, and requires contractors to report on Section 3 labor hours for each project.

More direct efforts to alleviate poverty by combining case management, social services, job training, and housing assistance are more common through collaboration with the Columbia County Human Service Coalition. The Columbia Montour Chamber of Commerce also has developed relevant programming to include:

1. Facilitation of regular discussions between employers and educators to improve the teaching of real workplace skills; and
2. Foundational skills for unemployed and underemployed individuals with the potential expansion to include people on parole and/or leaving prison; and
3. A partnership with Bloomsburg University to develop team leadership and basic management skills in existing employees.

The goals of the FFY 2021-2025 Consolidated Plan concerning economic development include:

Community and Economic Development Priority - (High Priority)

There is a need to improve the public and community facilities, infrastructure, employment, and the quality of life in the Town of Bloomsburg.

- **DV-1 Community Facilities** - Improve the parks, recreational centers, trails, bikeways, and public and community facilities through rehabilitation, new construction, and handicap accessibility improvements.
- **DV-2 Infrastructure** - Improve infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, ADA curb cut ramps, sewer, water, storm water management, flood protection, bridges, green infrastructure, etc.

- **DV-3 Employment** - Support and encourage job creation, job retention, and job training opportunities as well as entrepreneurship and small business development.

Assignment of Priority Discussion:

High Priority - Activities are assigned a high priority if the Town of Bloomsburg will likely utilize CDBG funds to finance activities during the Five-Year Consolidated Plan period.

Low Priority - Activities are assigned a low priority if the activity may not be funded by the Town of Bloomsburg during the Five-Year Consolidated Plan period. The Town may support applications for other funding if those activities are consistent with the needs identified in the Five-Year Consolidated Plan.

Actions planned to develop institutional structure:

The Town of Bloomsburg and SEDA-COG will coordinate activities amongst public and private agencies, and other organizations that serve the municipality. Due to the relatively small population of the Town, many public and private agencies provide services on either a county or multi-county level. As a result of this administrative structure, the efforts to implement the strategies produced from this Five-Year Consolidated Plan will require greater cooperation across Columbia County.

In order to streamline efforts and promote greater local cooperation, the Town will continue to collaborate with the Columbia County Human Service Coalition. This will facilitate and coordinate the linkages between these public/private partnerships, develop new partnership opportunities, and ensure that the goals and objectives of the Five-Year Consolidated Plan will be addressed by more than one agency.

Actions planned to enhance coordination between public and private housing and social service agencies:

Establishment of a public transportation system is the greatest improvement that can occur to facilitate coordination between public and private housing and social service agencies.

As of 2019, the Greater Susquehanna Valley United Way, the United Way of Columbia and Montour County, the Greater Susquehanna Valley Chamber of Commerce, Transitions PA, River Valley Transit, Rabbit Transit, Bucknell University, and SEDA-COG have continued efforts to get a \$300,000 fixed route pilot program funded by the Pennsylvania Department of Transportation. This fixed routed piolet program would cover much of the Route 11 and Route 15 corridor throughout the Susquehanna Valley.

Unfortunately, this effort has run into a funding challenge as a result of the COVID-19 pandemic. Per consultation correspondence with Steve Herman of SEDA-COG’s Transportation Department, scaled back proposals are still being crafted for Pennsylvania Department of Transportation consideration in an effort to maintain political momentum for this needed service.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Completed: per the Town of Bloomsburg’s FFY 2020-2024 Analysis of Impediments to Fair Housing Study:

- Create a link to the Fair Housing Hub on the Town Website and promote the Fair Housing Hub through one mailing to inform residents and partners that it has been created.
- Include tenant rights information on the Fair Housing Hub.
- Pass and enforce an Anti-Discrimination Ordinance.
- Assess the need to provide additional emergency or transitional shelter, rapid rehousing, and homelessness prevention services in the Town and the region.
- Create a Fair Housing Hub on the Seda-Cog website and promote it to residents, municipalities, social service and government agencies, and housing and lending professionals.
- Ensure that CDBG/HOME subrecipients fulfill the obligation to affirmatively further fair housing by including a clause in the contract and technical support.
- Create a link to Columbia County's utility assistance resources page from the Fair Housing Hub.
- Create a link to Seda-Cog's weatherization program on the Fair Housing Hub.
- Have materials about utility assistance programs available at Town Hall.
- Include information about affordable housing programs on the Fair Housing Hub.
- Establish a Human Relations Commission with members that represent adversely impacted groups in the community.

Ongoing: per the Town of Bloomsburg’s FFY 2020-2024 Analysis of Impediments to Fair Housing Study:

- Publicize and promote an annual fair housing hearing to provide residents with the opportunity to ask questions and/or share concerns related to fair housing.
- Ensure that municipal staff have access to and understand fair housing educational materials so that these can be shared with the public as needed.
- Continue to support Community Strategies Group's efforts to develop new units of affordable housing.
- Consider affordable housing needs when allocating CDBG funding.
- When opportunities arise, support public and private efforts to create new units of affordable housing.
- Consider accessible housing needs when allocating CDBG funding.
- Continue to educate homeowners, residents, and housing professionals about their rights and opportunities in the flood areas.
- Continue to submit an annual right-to-know request to the PHRC and address any complaints that are received.

Currently being evaluated for Program year 2022 and beyond:

- Update the PHA tenant guide to reflect protected classes and update the tenant guide as needed.
- Explore if any of the R-S undeveloped areas can be rezoned R-U to allow for more density and affordable housing.
- Change the definition of disruptive conduct so that it excludes victims of domestic violence.

- Establish a relationship between code enforcement staff and social service agencies that encounter housing quality issues so that the Town can address landlords that are reluctant to make needed repairs.
- Explore the feasibility of creating a housing rehabilitation program to income eligible homeowners.
- Establish a partnership between social service agencies and local banks to help them connect with, prepare, and assist first-time homebuyer.
- Submit a regional competitive ESG (Emergency Solutions Grants) application to DCED to fund the needs and solutions identified in the assessment.
- Explore the feasibility of creating a program that provides resources to help older adults age in place.
- Explore the feasibility of launching a regional initiative to abate lead-based paint.
- Explore the feasibility of developing a mandatory landlord education program.
- Explore the feasibility of creating an incentive to attract new employers that pay sustainable wages to the Town.
- Inform the Local Center for Independent Living (MyCIL) about new projects.
- Participate in the manufactured housing task force.
- Explore the feasibility of creating an incentive for high-density development in the West End of town.
- Explore the feasibility of the transitioning student housing to affordable housing in conversation Marr Development, Community Strategies Group, and other private and nonprofit developers.
- Support MyCIL outreach efforts by sharing information.
- Ensure that rentals owned by out-of-town landlords that have housing quality issues are addressed by code enforcement staff.
- Participate in Fair Housing Month to raise awareness about fair housing rights and how to file complaints.
- Report known hate group activity to the Southern Poverty Law Center which tracks such activity nationally.
- Issue an annual proclamation to recognize someone who has made a positive contribution to fair housing in the local community during Fair Housing Week.
- Implement the Walk Bike Plan.
- Support the University's sidewalk project.
- Provide funding to solutions that address predatory affordable housing options.
- Participate in Welcoming Week each September.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements.

The Town of Bloomsburg has entered into a formal legal agreement with SEDA-COG to provide administration of the grant(s). SEDA-COG Community Development Staff will manage project development and application preparation responsibilities including citizen participation requirements, preparation of the Consolidated and Annual Action Plans, and satisfaction of federal regulatory requirements related to plan submission, including the Consolidated Action Plan Evaluation Report (CAPER).

Specific grant administration responsibilities will include assistance in record keeping and financial management (including preparation and approval of invoice forms and IDIS draws), contract review and finalization of project scope, project coordination, procurement; regular review of required policies/plans, preparation, approval, and submission of progress reports, and close-out/monitoring. Specific project management responsibilities to be carried out on a project-by-project basis include Labor Standards Enforcement and completion of the required Environmental Review(s).

As the grantee, the Town will retain control of grant funds and will retain overall control of the financial management system through invoice drawdown and preparation of bank drafts. After final execution of the contract between the Department of Housing and Urban Development (HUD) and the Town, SEDA-COG shall assist the Town in preparing the necessary contract documents. SEDA-COG shall set up, maintain, and requisition funds through the IDIS system. The Town of Bloomsburg however shall have final authority on the actual issuance of payment.

The chief elected official shall serve as the contact person between the Town and SEDA-COG in order to assist in the coordination of grant management activities. The Bloomsburg Town Council may also utilize other necessary expertise, at their discretion. Specific activities may require certain delivery services over and above the activities listed. HUD funds may be utilized to support archaeological, architectural, and/or engineering services, in addition to legal consultation.

SEDA-COG is an established Council of Governments created by eleven (11) counties with a mandate to provide planning and development assistance services to governments within its region. The agency provides a variety of services and has a successful track record in community development, project development, and contract administration. SEDA-COG's Community Development Program is also an approved Commonwealth vendor under ITQ Solicitation No. 4400007410 and Vendor Contract No. 4400014141 for Technical Assistance – Federal Grant or Loan Programs. SEDA-COG is also a COSTARS Participating Member (No. 3186).

SEDA-COG's Community Development team consists of twelve experienced professionals and numerous support personnel, including secretarial, word and data processing, and graphics staff. Additional specialized technical expertise is available through other SEDA-COG program staff with credentials in business development, finance, accounting, design, construction management, inspection, and supervision.

SEDA-COG's Community Development team is comprised of the following individuals:

- Tyler Dombroski, Director
- Teri Provost, Chief
- Linda Sterling, Program Analyst
- Melissa Matthews, Program Analyst
- Mitzi Gallagher-Long, Program Analyst
- Nathand Carter, Program Analyst
- Jamie Shrawder, Program Analyst
- Aaron Crawford, Program Analyst
- Danielle Rippon, Fiscal Analyst
- Geralee Zeigler, Program Analyst
- Angie Kemberling, Program Analyst
- Sarah Biddle, Program Assistant
- Nadine Simpson, Program Assistant
- AJ McKenney, Program Assistant
- Kahla Lukens, Program Assistant

The grant is managed by Jamie Shrawder, with supervision provided by Tyler Dombroski, Director of the Community Development Program at SEDA-COG. Collectively, team members have over 50 years of experience in the housing and community development field, successfully administering and completing over 1,000 federally funded projects.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

Notices were advertised in the *Press Enterprise*, the local newspaper of circulation, regarding review of the Program Year 2021 CAPER in order to invite public comments. The public hearing date of December 6, 2022 was also provided in the notice.

SEDA-COG notified all of the organizations that initially participated in the consultation process, during the development of the FFY 2021-FFY 2025 Consolidated Plan and FFY 2021 Action Plan, that comments for the FFY 2021 CAPER were being accepted.

The town of Bloomsburg conducted its 30-day public comment period for its FFY 2021 CAPER between November 9, 2022, and December 9, 2022. No comments were submitted to the town of Bloomsburg or SEDA-COG concerning the FFY 2021 CAPER. The town provided a draft copy of the CAPER for public comments at the following locations:

1. Town of Bloomsburg
301 East 2nd Street
Bloomsburg, PA 17815
2. SEDA-COG's website:
<https://seda-cog.org/departments/community-development/hud-documentation/>

Please refer to the minutes of the public hearing, which provides comment documentation for the public hearing.

The Town of Bloomsburg does make every effort to make all programs and activities accessible to the learning, mobility, visually, hearing, language-impaired persons, and those with limited English proficiency. Therefore, persons with a disability or limited English proficiency that require an auxiliary aid, service, or accommodation to participate, are invited to contact SEDA-COG to discuss how to best accommodate needs. Translators are also made available at public meetings upon advance request.

Any complaints, grievances, or comments written and submitted to SEDA-COG are addressed within fifteen working days when practicable.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

One substantial amendment was approved by the Bloomsburg Town Council for the FFY 2021 Annual Action Plan Amendment updating national objective, goal, and beneficiary information for the Town Parking Lot project. The project was originally submitted as a removal of architectural barriers project but was modified to include town-wide benefit to all residents. This O3G Parking Facilities activity falls under the National Objective of Low/Mod Area Benefit (LMA), focused on serving the residents of the Town of Bloomsburg who are primarily low to moderate income. Reconstruction of the parking lot will provide direct benefit not only to the predominately low to moderate income town residents who park there but also the battered women who need the services of the shelter and the elderly and disabled who will be able to navigate the lot safely.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants? No

[BEDI grantees] Describe accomplishments and program outcomes during the last year. N/A

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours	0	0	0	0	0
Total Section 3 Worker Hours	0	0	0	0	0
Total Targeted Section 3 Worker Hours	0	0	0	0	0

Table 8 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers	0	0	0	0	0
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	0	0	0	0	0
Direct, on-the job training (including apprenticeships).	0	0	0	0	0
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	0	0	0	0	0
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).	0	0	0	0	0
Outreach efforts to identify and secure bids from Section 3 business concerns.	0	0	0	0	0
Technical assistance to help Section 3 business concerns understand and bid on contracts.	0	0	0	0	0
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.	0	0	0	0	0
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	0	0	0	0	0
Held one or more job fairs.	0	0	0	0	0
Provided or connected residents with supportive services that can provide direct services or referrals.	0	0	0	0	0
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	0	0	0	0	0
Assisted residents with finding childcare.	0	0	0	0	0
Assisted residents to apply for or attend community college or a four-year educational institution.	0	0	0	0	0
Assisted residents to apply for or attend vocational/technical training.	0	0	0	0	0
Assisted residents to obtain financial literacy training and/or coaching.	0	0	0	0	0
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.	0	0	0	0	0
Provided or connected residents with training on computer use or online technologies.	0	0	0	0	0
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	0	0	0	0	0
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.	0	0	0	0	0
Other.	0	0	0	0	0

Table 9 – Qualitative Efforts - Number of Activities by Program

Narrative

No activities in program year 2021 have \$200,000 or greater in HUD funding allocated to them.